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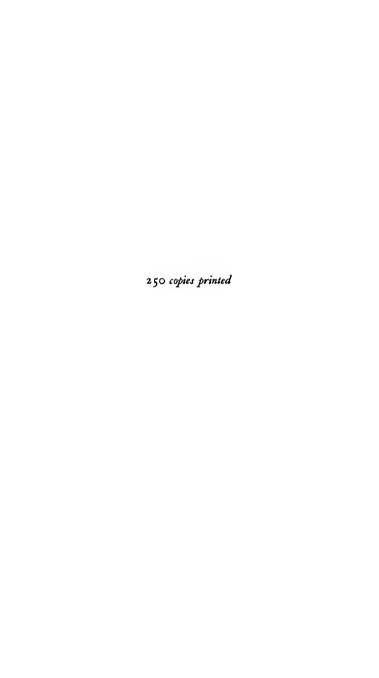
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OUR CONCERNS IN AMERICA



Miscellaneous Representations

RELATIVE TO

OUR CONCERNS IN AMERICA

Submitted [in 1761] to the EARL OF BUTE, by HENRY M'CULLOH. Now first printed from the Original MS., with Biographical and Historical Introduction by Wm. A. Shaw, Editor of the 'Calendar of Treasury Books and Papers'

GEORGE HARDING

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INTRODUCTION

HE author of this tract was responsible for the financial proposal which provoked the American War of Independence. If the reference to the

Stamp Duties, which will be found on p. 12 infra, stood alone, it might be possible treat the writer as an irresponsible pamphleteer. But there are official papers among the Treasury Records at the Public Record Office and among the Newcastle and Hardwicke papers at the British Museum which establish Henry M'Culloh's claim to consideration as something much more than an irresponsible pamphleteer. The which are here printed from these records prove conclusively that George Grenville was not the author or parent of the proposal to extend the Stamp Duties to the American Colonies; but that he took it ready cut and dried from the hands of an official, just as any modern minister does at the hands of the permanent

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manent officials of his department. It is one of the ironies of history that the permanent official, the man who works in the dark, the one person who is in very truth the wire-puller, should pass away unnoticed, leaving his personal record almost untraceable, whilst the responsible minister, the mere puppet who dances to his directions, should have the fierce light of publicity beating ever upon him, should bear through all time the blame or praise for proposals for which he was merely the mouthpiece. It is so in this particular case. No one knows the name of Henry M'Culloh, and his personal record is most difficult to trace, whilst Grenville's name is held up to execration in every text-book.

It is probable that at the outset of his official career M'Culloh was connected with the Custom House, or he may have been in the Plantation Office. There are references to him as early as 1733 in the Treasury Records, and he had apparently acquired an exact knowledge of the financial affairs of the American Colonies. In 1738 he submitted to the Treasury two memorials concerning the Carolina quit rents, in which he laid bare the frauds which were practised in the disposal

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disposal of lands and the collection of the quit rents there, and petitioned to be employed in the improvement of the said revenue. (See Treasury Board Papers, vol. ccxcviii., No. 38, and Colonial Office Records: Plantations General, vol. xii., No. 30.) The application was successful, for in the following year he was appointed Inspector for improving quit rents in North and South Carolina (Treasury minute of appointment dated January 2, 1738-9, royal warrant of appointment dated May 16, 1739). The instructions which were given to him for guidance which were given to him for guidance in this employment are appended to the royal warrant, and may be read in the King's Warrant Book: Treasury, vol. xxxiii. pp. 281-91. It is clear that his duties brought him into sharp conflict with both populace and officials in the Carolinas, for the officials were as deep in the frauds connected with the grants of lands as the colonists themselves. A very interesting assessment of his experiences is contained in account of his experiences is contained in a series of papers which he forwarded to the Treasury in November 1741 (Calendar of Treasury Books and Papers, vol. iv. p. 503). In these papers he styles himself Commissioner for supervising, inspecting, and controlling His Majesty's

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Majesty's revenues and grants of lands in the Province of South Carolina. It is also clear from the letters which will be noticed below that the provincials managed to starve him out. His salary was payable out of quit rents; that is, out of such seizures as he should make. As in the course of a few years he was in arrear many hundreds of pounds with that salary, it may be inferred that the Colonists contrived to make his office of none avail, prevented discoveries and seizures, and so left him without a fund out of which his salary could be paid, and thus reduced him to extremities. March 1744-5 he petitioned the Treasury to allow him to return to England, and that his salary might be paid out of the Four-and-a-half per cent. duty. This latter proposal the Treasury Lords de-clined to accede to (Calendar of Treasury Books and Papers, vol. v. p. 674).

After the New Englanders had captured Louisbourg in 1745 M'Culloh seems to have been transferred thither, for he subsequently describes himself as Naval Officer at Cape Breton. On the 29th of October 1746 he writes to Andrew Stone, of the Duke of Newcastle's Office, that he is proposing to sail at once from

London

London to take up his new duty. 'The Foulston man-of-war will sail the latter end of this week, in which I propose to go passenger to Virginia and so proceed to Cape Breton as soon as I can,' and as his employment is new in that place, he asks for letters of recommendation from Stone, 'without which I may not be well looked upon by the Governor: I rely wholly upon your friendship for my support' (Newcastle Papers, Addit. MSS.

32,709, p. 119).

But at the peace of Aix-la-Chapelle in 1748 Cape Breton was given back to the French, and M'Culloh found himself out of employment. At the time when his letters in the Newcastle Papers begin he had been out of employment for upwards of four years, and he is besieging the Duke with applications for relief. The place he specially desired was the reversion to the Secretaryship of North Carolina, 'when there is a further account of Mr. Rice's death, who was given over by the physicians, when the last ship came from thence the 27th January last, with the gout in his bowels and stomach' (H. M'Culloh to the Duke of Newcastle, 26th March 1753, Addit. MSS. 32,731, p. 410).

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But in this application M'Culloh reckoned without his host. Poor Mr. Rice did not die immediately of the gout in his bowels, and further, the petitioner experienced somewhat ill-tempered treatment at the hands of the Earl of Halifax, who was then President of the Board of Trade. On the 6th of April 1753 M'Culloh writes thus to the Duke:—

'I waited of Lord Halifax (in your Grace's name) yesterday, and I informed his Lordship of the death of the Secretary of North Carolina, which he was pleased to tell me he knew before, and asked me what of that, and was in a violent passion with me, and told me he was surprised that I kept running teasing your Grace so after [his] formerly telling me his resolution upon the first affair; and further insisted that I had never given your Grace in the state of the former affair, and that I asked everything, and that he supposed I wanted twenty places, and that I was one of those sort of people that could never be contented. I humbly beg'd his Lordship would be pleased to consider the great hardships of my case by my great loss of time, and I hop'd as he was no way engaged in this before your Grace's application for me, that he would be pleased to give me this or the first as either of them he thought proper wou'd content me, but his Lordship was far from giving me any promise or the least hopes.' (Ibid., p. 338.) The

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The other place to which M'Culloh here refers was the naval office of the Lower District of James's River in Virginia. On the 22nd of June of the same year, 1753, he writes to the Duke as follows:—

'Lord Halifax promised Mr. Conolly that he would give me either the naval office of the lower district of James's river in Virginia or the Secretaryship of North Carolina, and that until he gave me the one he would keep them both open. The season being now far advanced it will be dangerous soon to go on the American coast, and unless something be done shortly it will be impossible for me to get out this year. And I have reason to fear his Lordship will not come to any determination which of those places he will give me until he hears from the Governor of Virginia. The many years I have been unemployed since the surrender of Cape Breton, and now this great uncertaintity in point of time, lays me under the greatest difficulties to support myself together with a wife and numerous family, which makes me now most humbly implore your Grace . . . to speak to Mr. Pelham that he will be pleased to grant me a small sum of money for a present relief untill I succeed, which is the only means and hopes I now have left to preserve my little family and self from utter ruin. Mr. Stone was so good at the request of Mr. Conolly to apply to Mr. Pelham on the same subject

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subject in my behalf, in answer to which Mr. Pelham told him it could not be done in His Majesty's absence, but when he returned he would do everything in his power to serve Mr. Conolly.' (Addit. MSS. 32,732, p. 86, and a further letter relating to the same subject in Addit. MSS. 32,731, p. 177, of date Feb. 13, 1753.)

In the Court and City Register Mr. Nathan Rice appears as the Secretary of North Carolina in the year 1756. If this was the same Mr. Rice who was troubled with the gout in his bowels, it would appear that he lingered on for some three years after the above applications of Mr. M'Culloh. But in the year 1757 Henry M'Culloh appears in the same Register as Secretary and Clerk of the Crown for North Carolina, so that his long period of anxious waiting had evidently been rewarded at last. In the succeeding volumes of the Court and City Register he occupies the same post in the years 1758 and 1760. The year 1759 is blank—he was possibly in England on furlough. The year 1761 is also blank, possibly also for the same reason. Then in the year 1762, and so thenceforward, Thomas Falkner appears as Secretary of North Carolina. In March 1761 M'Culloh

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M'Culloh was living at Turnham Green, and he was certainly in London during the greater part of 1763. This is the last biographical fact which I have been able to ascertain about M'Culloh. But there are a few references to him during this last period of his life which transcend all the others in historical importance. In February and March 1756 he petitions the Duke of Newcastle for relief in connection with the meeting of the bills drawn on the Receiver of the quit rents in South Carolina (Addit. MSS. 32,862, p. 394; 32,863, p. 316; 32,864, p. 536; 32,866, pp. 156, 357). And in the following year he submits to the Duke a proposal for the introduction of Exchequer Bills of Union into the Colonies, with the object of enabling the provincial (that is, colonial) soldier to pass from province to province without having to use the local provincial bills (Addit. MSS. 32,874, p. 308). This proposal was an eminently practical one, and would have had effect much wider than M'Culloh intended, had it been carried out. purpose was simply to remove the one great obstacle to the general recruiting and service of the colonial soldier, but if carried out it must certainly have had the effect

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effect gradually of driving out the various paper currencies of the Colonies, and re-placing them by English Exchequer Bills and bank-notes. Important as this proposal however was, it passes into insignificance by the side of the proposals which he advanced in the years 1761 to 1763. The first form of these proposals is doubtless contained in the present tract, the immediate object of which was twofold, viz. firstly, to convince Bute of the value of the Canadian possessions, and so raise a voice against the idea of giving back to France either Canada or Guadeloupe without some equivalent in the negotiations which ultimately resulted in the Treaty of Paris; and secondly, to suggest some source of taxation by which the Colonies could be made to contribute a quota to the cost of the late war. The proof of the deep impression which M'Culloh's paper made is contained in the *Hardwicke Papers* at the British Museum. Under date 10th October 1763 there is a long tabular statement running to twelve folio sheets, containing an exact scheme of the articles to be included in a Stamp Act. It is entitled 'A state of the several articles proposed by Mr. M'Culloh to be stamped, and the duties thereon; likewise a state of a11

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all the different articles which are now stamped in Great Britain, in order to fix upon the articles which are to be inserted in the law intended for imposing Stamp duties in America and the West Indies.' This paper is drawn up in columns, the first giving 'the present English duties,' the second giving 'duties proposed by Mr. M'Culloh,' and the third giving 'duties intended by the Treasury.'
On the back of the last sheet is the important indorsement, '10th October 1763, was presented to Mr. Greenvill, who approved it' (Addit. MSS. 35,910, p. 137). In another volume of the Hardwicke Papers there is a further paper relating to the same transaction, and dated only two days later. It is entitled 'Minutes and observations taken in conference with Mr. M'Culloh upon considering of his scheme for an American Stamp law. be considered with the said scheme by the Board of Stamps, pursuant to the [Treasury] Commissioners' order, dated 30th September 1763, in order for the perusal of the Lords Commissioners of the Treasury.' This paper is indorsed 'Draft of conference with Mr. M'Culloh, 12th October 1763. Copy for the Board [of Stamps]' (Addit. MSS. 36,226, p. 357). Tt

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It must be clearly borne in mind that what is here asserted as to Henry M'Culloh's responsibility for the proposal of an American Stamp Act, relates only to the actual introduction of that proposal into the domain of practical politics. As to how far the idea was in very truth an invention of his at this time, or was an adaptation by him of older proposals of which he may have been cognisant in his official career many years before, we cannot say. But in all such matters the name which the Muse chronicles for fame or infamy in the temple of human history is not that of the inventor who first originates an idea, but that of the practical man who first brings that idea into direct relation with the needs of this or that particular conjunction of events in human life. For this reason Henry M'Culloh is justly entitled to the fame or infamy of being the one man responsible for the proposition which led to the revolt of the American Colonies.

WM. A. SHAW.

The original manuscript from which the present tract is printed was purchased at Sotheby's. It formed Lot 407 in the sale of Feb. 17, 1905. The previous history of the MS. I have been quite unable to trace. It is now in the possession of the publisher.



MISCELLANEOUS REPRESENTATIONS

RELATIVE TO

Our Concerns in America

N Order to form a right Judgment of the Importance of Canada, with respect to it's Trade and

Commerce, it may be proper to confider an Estimate of the Profits which heretofore accrued to France, from the said Commerce.

The Furr and Skin Trades was farmed out to particular Persons, who

who thereby had an exclusive Right to the said Trade; and the Courieurs des Bois acted under Licenses, which they purchased from them: the Amount of which Trade, according to the best Information I have been able to get, was one Year with another, about £240,000.

Their Trade in Shipbuilding, Corn, Tobacco, and Lumber, fent to France and to their Islands, amounted to about £180,000

per Ann.

Their Fishery at Cape Breton, the Coasts of Gaspesie, and the Coasts of Newfoundland, amounted to upwards of £400,000 more

per Ann.

The Freight upon all the aforefaid Trade, upon a moderate Computatⁿ amounted to upwards of £220,000 per Ann. And there were annually employed in the faid Fishery and Trade, upwards of 9000 Seamen.

In this View of the French Trade from Canada and the Parts adjacent, it will be found, that, after all the immense Expence the French Government put themselves to, in supporting that Colony, the principal Advantages arising to them therefrom was in the Fishery, and in having a large Nursery for Seamen: But their Views extended further, as their Design was to form a Line of Communication between Canada and Missisppi; and if possible afterwards to open some Ports upon the Western Ocean. But as they have miscarried in those Views; and that we have now the Government of Canada in our Pofsession, it may be proper to inquire into the Situation of the French in the Missisppi or Louisiana Government, and to endeavour to demonstrate, strate, that, if they even ceded to us the whole Governm^t of Canada, and afterwards exerted their whole Force in the Louisiana Government, they would be still able to annoy us, and to carry on a large and extensive Trade with the Indian Nations, which border upon the 5 Great Lakes, as well as those which lie between the Missisppi and the Apalatian Mountains.

Before the French made any Settlement on the Missisppi, the Indian Trade as before observed was farmed out to private Persons who resided in the Canada Government; and several of those Farms were hereditary: which excluded those in the Missisppi Government from having any Share in the Trade in Skins and Furrs with the Ouabacs; the Illinese; the Kikapese; the Puants; the Outagamese; the Malamonese

Malamonese; or any of the Indian Nations to the North and North East of the Missisppi. But it is to be presumed that if the French ceded to us the whole Government of Canada, they would renew their Licences to fuch as live in the Province of Louisiana, and use all the Methods in their Power to cultivate a Friendship with the said And confidering the great Emnity that has always fubbetween the Nations of Indians in their Interest, and in ours, it is more than probable that the French would be ftill able to continue the faid Indians in their Interest; and to make use of them in annoying our Frontier Settlements, unless we fortify and navigate three of the 5 Great Lakes; which may be a good and effectual Means, under proper Regulations in the

the Indian Trade, to draw feveral of the faid Indians into our Views and Interest.

In this Light as conceived it will appear, that, if the French are left in Possession of Louisiana, our having Possession of Canada will not free our Frontier Settlements from being annoyed by the Indians, unless we regulate our Commerce with them, and fortify the Lakes: and that if wee have Possession of the Lakes and the Territories belonging thereto, and also the whole Province of Acadia, the Remainder of Canada exclusive of the Fishery is not an Object of any great Moment to this Kingdom.

Guardeloupe is an Island of great Importance, and capable of Improvement; and yet if it should be ceded to us, the French Settlers having a Right to all the Lands in

faid Island, and being from their religious as well as political Principles strongly prejudiced in favour of France, great Part of the Advantages arifing from faid Island would from those Causes center in France; and many Kinds of French Commodities might be introduced among them by means of their Connections with the neighbourg French Islands. And it might not only have an ill Effect in this Respect, but the fd Island might also be made a Storehouse for the Introduction of many French Goods amongst the English Settlements in the West Indies, and on the Main of America. Therefore, I apprehend that if the 4 neutral Islands of St. Lucia, St. Vincent, Dominica, and Tobago (in which we have a Foundation of Right) were entirely furrendered to us, it might have a better Effect, than even the keeping of

of Guardeloupe upon the aforesaid Terms. And if the Lands settled by the French in the said Islands were disposed of, in the Manner the French Lands were in St. Christophers, they wou'd produce several hundred thousand Pounds to the Crown.

Goree and Senegall are not of that Importance the Public confidered them at first, yet, in many Respects, it might be for our Interest to continue them in our Possession; but if it is thought necessary upon any future Treaty to furrender them to the French, as humbly concd, great Care should be taken to word it, fo as to prevent the French from claiming an exclusive Right of trading along that Coast. as the French have for many Years claimed an exclusive Trade to the Gum Coast, great Care should likewife

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wife be taken to regulate their Pretensions on that Head.

The Acquisitions we have made in the East Indies, are of great Importance, even more than is generally conceived. For, as we are enlarging our Settlements in America, and as the Planters there, as they grow rich, increase in Luxury and Expence, it will be found, that America will in time be a most profitable Mart for the Commodities of the East, and that vast Quantities of them will be consumed there.

Under this general View of Things it will appear evident, that as a trading Nation, it is our Interest to preserve Part of most of the Acquisitions we have made, and not to be content with any one Part, (such as Canada) in consideration of all the Rest. Especially,

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as the enlarging our Footing in distant Parts of the World will enlarge our Navigation, and affist us in our general Commerce by making one Part of Use in the Improvement of another.

By the Treaty of Utretch, there was a great Enlargement intended to our Territories in America; by allowing us all the Lands which of right then belonged to the 5 Indian Nations, which included the 5 Great Lakes and the Territories thereunto belonging: but by neglecting to form a System in American Affairs, all the Advantages which might have arisen to us, by wife and proper Regulations, were loft; and the French were thereby encouraged to make those Incroachments which gave rife to the prefent War. Therefore as the want of System was the main Inlett to the present War, if we do not regulate,

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regulate, or establish a proper Course or Rule of Proceeding, all the Advantages we fondly hope for, will vanish into Air. And in the Consideration of this Point, there are several Matters to be attended to, which have a necessary Connection with, and Dependance upon each other. So, that if any one Part is neglected, the whole may fall to the Ground.

The 1st is, To afcertain our Bounds in America, and to have the Sovereignity of the Indians, who fall within the faid Bounds.

Secondly, To form a System in Indian Affairs, in regulating the Trade carried on with them; in which, particular Care ought to be taken to have all the Colonies act upon one System. And as it will require considerable Sums to make Presents to the Indians, and to put those Concerns upon a proper Footing,

Footing, it will be absolutely necesfary to establish proper Funds in America, by a Stamp Duty on Vellum and Paper; and also by regulating and lowering the Duties upon French Rum and Molasses.

Thirdly, If Funds are established to answer the Expence of the Government in America, it will be also necessary to regulate the Currency in the respective Colonies, and to have it the same in all. And if this is done, it becomes equally necessary, to regulate the Course to be observed in collecting and accompting for the Revenues in America; as there are at present Openings for many shamefull Abuses.

Fourthly, As all leffer Systems must depend upon the System obferved in the Mother Country, nothing proposed can have it's due Effect, unless the Offices abroad are fo regulated as to transmit every Matter of Importance, either with respect to the Revenue or any other Matter in America, to the Plantation Office: And then, the Success of the whole depends upon the Rt Honbl the Lords of Trade and Plantations making a due and full Report to the Crown of all Matters that come under their Infpection. For, if the Channels of Information can be obstructed, or varied by different Modes of Application, it will leave Room for Connections which may defeat the whole of what is proposed.

Fifthly, In the forming of new Systems of Government in distant Colonies, many Difficulties may arise with respect to the Prerogatives of the Great Boards here; therefore, as humbly conceived, if anything of this Nature takes effect, it must arise from the Wisdom and Goodness Goodness of the Sovereign, in appointing a Special Committee for those Purposes.*

The System of the Great Offices here, with respect to America, ought likewise to be attended to; for, if our Course of Proceeding at Home is found to be irregular, it is impossible to redress the Grievances compld of in America. Whereupon I pray leave to observe, that by the System or Course of Proceeding in the Exchequer, the Lord High Treafurer or Treafury [Lords] when in Commission, have not (as h^{bly} conc^d) a Power to take Cognizance of any Matter but what is properly within the View of the faid Court. And from this Caufe it was, that all the Officers employed in the Collection of the Revenues

* In 1667, Special Committees were appointed for Matters of State and Grievances, and if renewed may be of Infinite Use in establishing a System of Action in American Affairs.

Revenues of the Crown in Normandy, were obliged to accompt in the Exchequer; as the Lord High Treasurer was not at that Time thought to have any Power or Direction over fuch Officers as were not brought within the View of the sd Court. But from Custom of long standing, and from the Want of forming a System in American Affairs, the Receivers of His Majesty's Chief Rents in America, and the Auditor General of the Plantations are not brought within the View of the Exchequer, nor is there any regular Check or Restraint upon the faid Officers, so as effectually to guard the Revenues of the Crown, and the Property of the Subject. And there are Openings left whereby they may be at liberty to do many Acts both prejudicial to the Rights of the Crown, and those of private Persons.

Now

Now as the Auditor General of the Plantations, and the Receivers of His Majesty's Chief Rents in America, do not give in Bond in the Exchequer for the due Execution of the Trust reposed in them; nor bring in their Accompts to be passed and cleared according to the Rules of the said Court, it puts it in the Power of the said Officers, to oppress and harrass such Persons as may be liable to their Resentment. A recent Instance of which may be given in a present Attempt agst me.

There is another Thing, which as humbly conceived, ought to be carefully attended to, and which has hitherto stood in need of great Redress; viz^t That in Petitions of Complaint arising in America, there is no settled Course of Proceeding with respect to the Method or Form which ought to be observed.

As they are at present usually referred, and put into a Course of Justice, without first examining (which as conceived, should always be done) whether the Persons preferring the Complaints are properly Parties, and aggrieved by the Matters complained of; or in Case the Complaint arises from Officers of the Crown, whether the Matters complained of come properly within the View of their respective Offices. The Omission of which previous Examination is often productive of great Injury to the Innocent; and leaves an Opening for many litigeous and ill disposed Persons to injure such as are exposed to their Resentment. For altho' the Matters may be really false, yet the Delay and Expence given in getting rid of fuch false Charges, may prove ruinous to the Innocent Party accused. And for

this Evil, there is not, as I know of, any Remedy or Compensation: For the Courts of Law in the Plantations cannot take Cognizance of a Matter which has undergone the Confideratⁿ of the Council Board; nor does His Majesty in Council ever grant Damages in those Cases to the Party aggrieved; nor do Matters of this Nature come within the Rules or Redress of our Courts of Law here. And this Course of Proceeding has still a further ill Tendency: For when Factions are raifed against His Majesty's Governors in the Plantations, if fuch factious Persons proceed in an undue and irregular Manner, it is in fact a Suspension of the Gov^{rs} Power, and obstructs him in the Executⁿ of his Duty. Therefore if the Complaints against Governors arise only from such as have received no immediate Damages

Damages thereby; or if the Matters complained of are only from loose and general Suggestions, in these Cases, as humbly concd, there should be the greatest Care taken to discountenance and filence fuch Reports, and to put a stop to them in the first Instance. But, on the other Hand, if any Persons were really injured by the Gov¹⁵ acting contrary to his Instructions, or by his obstructing the due and legal Course of Business, the Subject ought to meet with Encouragement and Releif. But in order to do this, and to distinguish properly between those who have been oppressed, and those who act from factious Principles, all Complaints should be originally lodged at the Plantation Office, where the Records from the Plantations are supposed to center. And this feems to have been the Intention of Lord Sommers in his

his Plan of a Board of Commerce, and of the Crown in making all the principal Officers of State extra Members of the faid Board.

The preferring of Petitions of Complaint to His Majesty in Council, or to the King by the Hands of the Secretary of State, and afterwards referring them to the Plantation Office, may in many Cases have an ill Effect, as it is apprehended, that the Rt Honbl the Lords for Trade and Plantation, are thereby in a great Meafure limited with respect to their Report: As they have not, (and as humbly concd cannot upon those Occasions) reported upon any Matter that is not within fuch References. in the other Course of Proceeding, as their Lordships would judge by the Records, they would be able to distinguish properly between Complaints which arise from Oppression

pression, and those which arise from factious Principles.

By a Statute of 38th Edward the 3^d, Chapt. the 9th, it is enacted, that whofoever made Complaints to the King, and could not prove them against the Defendant, should be imprisoned, until he satisfied the Damages and the Slander fuffered upon fuch Occasions, and after make Fine and Ranfom to the King. There is likewife a Statute of the 11th and 12th Wm the 3d for the Punishment of bad Conduct in His Majesty's Govrs which wants much to be explained. The firstmentioned Statute cannot now be put in force, because such Matters were originally determinable before the King in Council, or before the Star Chamber. But these Acts, if renewed and enforced, under proper Regulations, might have an exceeding good Effect with respect

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to the Course of Proceeding in Complaints preferred to His Majesty in Council. And if the Regulations above mentioned are carried into Execution, it will be likewise necessary to obtain a Law to enable the Sovereign to punish all such Officers of the Crown as deviate from their Duty under such Regulations.



























